

Message Text

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ACTION EB-11

INFO OCT-01 EA-11 ISO-00 CAB-09 CIAE-00 COME-00 DODE-00

DOT-00 INR-10 NSAE-00 RSC-01 FAA-00 SSO-00 INRE-00

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O 211057Z JUN 74

FM AMEMBASSY MANILA

TO SECSTATE WASHDC IMMEDIATE 4596

AMEMBASSY BANGKOK

LIMITED OFFICIAL USE MANILA 7446

E.O. 11652: N/A

TAGS: ETRN, RP, US, EGEN

SUBJECT: CIVAIR: NEGOTIATIONS

REF: (A) STATE 132796; (B) MANILA 7324; (C) MANILA 7376

1. IN LATEST MOVE TO REACH AN AGREEMENT, ECON/COMMERCIAL COUNSELOR INVITED TO DFA JUNE 21 FOR TALKS WITH SENIOR AIDE TO ROMULO, AMBASSADOR MABILANGAN. AMBASSADOR SHOWED ARNOLD DRAFTS OF (A) THIRD PERSON NOTE EMBODYING ROMUALDEZ PROPOSAL ESSENTIALLY AS REPORTED MANILA 7324, AND (B) LETTER FROM ROMULO TO AMBASSADOR SULLIVAN CONFIRMING DEFER-
RAL OF ANY IMPLEMENTATION GUAM RIGHTS BY GOP UNTIL QUOTE SUITABLE AND ACCEPTABLE UNQUOTE BEYOND POINT DETERMINED. MABILANGAN SAID THAT IF BOTH PIECES AGREEABLE THEY WOULD BE SENT OFFICIALLY AS SOON AS READY.

2. ARNOLD REVIEWED SUBSTANCE OF RECENT TALKS WITH ROMUALDEZ, STRESSING THAT USG HAD NOT TAKEN ISSUE WITH ANY SPECIFIC POINT IN PRESIDENT'S PROPOSAL; THAT THE OFFER TO DEFER IMPLEMENTING GUAM RIGHTS WAS A HELPFUL STEP BUT THERE WAS GREAT DIFFICULTY WITH LACK OF CLEAR LINKAGE BETWEEN PARTS ROMUALDEZ PROPOSAL. IT STRESSED THAT WHETHER UNDER THE SIX YEAR REGIME AS PROPOSED BY ROMUALDEZ OR THE
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ONE YEAR DEAL AS CONVEYED BY ROMULO, AGREEMENT ON THE

BEYOND POINT WAS A REQUIREMENT, AND WASHINGTON AGREEMENT TO
PIECEMEAL IMPLEMENTATION APPEARED OUT OF THE QUESTION.
ARNOLD SAID ALSO IT WAS FEARED THE DEFERRAL ON GUAM RIGHTS,
ONCE APPROVED, WOULD PROVE INCREASINGLY EMBARRASSING AND
UNCOMFORTABLE TO THE PHILIPPINES, BECAUSE MOST FILIPINOS
WOULD NOT UNDERSTAND. CONSEQUENTLY, IN ANY SITUATION
INVOLVING INABILITY TO AGREE ON THE BEYOND POINT OR CAPACITY
REGIME, THE PRESSURES ON GOP COULD BE SEVERE. WITH PARA 3A,
REF A IN MIND, ARNOLD WONDERED WHETHER AGREEMENT MIGHT BE
POSSIBLE ON ADDING A US POINT BEYOND, WHICH HE ASSUMED
WOULD HAVE TO BE HONG KONG, TO ROMULO PROPOSAL.

3. MABILANGAN EXPRESSED SOME LACK OF FAMILIARITY
WITH DETAILS RECENT TALKS WHICH, NO DOUBT, SINCERE, AND
SAID HIS INSTRUCTIONS FROM ROMULO WERE TO SEE IF WE WOULD
ACCEPT THE NOTE AND LETTER; IF NOT HE WAS TO SAY AGREEMENT
WAS NOT POSSIBLE. MABILANGAN SAID HE INTENDED INSTEAD
TO TAKE MATTER BACK TO ROMULO AND WOULD CALL AS SOON AS
THAT ACCOMPLISHED.

4. COMMENT: WE UNDERSTAND UNCERTAINTIES SUGGESTED REF A
AND ACCEPT THAT VARIOUS ELEMENTS OF PROPOSAL USDEL MADE TO
ROMUALDEZ AND SINCE REITERATED BY EMBASSY LEAVE CERTAIN
CALCULATED GAPS. WE HOPE, HOWEVER, THAT WE WILL NOT BE
CALLED-UPON TO WITHDRAW PARTS OF OUR COUNTER AT THIS STAGE,
OR MODIFY IT ON ANY MATERIAL POINT SUCH AS PROPOSING
ADDITIONAL BEYOND POINTS TO THAT ALREADY SOUGH. IN THAT
VEIN, WHILE IT CLEARLY IS POSSIBLE TO DISCUSS A ONE-YEAR
DEAL, ISNISTING THAT SUCH A DEAL CONTAIN BEYOND POINT FOR
US, IT WOULD GO WELL AFIELD IF PROPOSALS NOW ON THE TABLE
TO INSIST ON AN EXPLICIT ALL-CARGO REGIME. THAT WOULD BE
VERY DIFFICULT FOR GOP AND COULD PRECIPITATE ADVERSE
RESPONSE, WHILE CURRENT UNSPOKEN MOOD SEEMS FAVORABLE TO
STATUS QUO.

5. WE EXPECT AT LEAST ONE MORE CHAPTER HERE, EVEN THOUGH
ROMUALDEZ IS SAID TO BE ON HIS WAY TO LONDON. IN PROCESS,
WE HOPE TO CONTINUE AVOIDING RECEIPT OF FORMAL PROPOSAL
FROM GOP WHICH UNACCEPTABLE ON ITS FACE. ACTION REQUESTED:
APPRECIATE ANY FURTHER THOUGHTS DEPARTMENT OR USDEL MAY
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HAVE FOR LIKELY FOLLOWUP ENCOUNTER WITH MABILANGAN.
SULLIVAN

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Message Attributes

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